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## President's message



Frank Gornick, Chair

### E-Learning and Tidal Wave II

For years, we have heard about the impact of Tidal Wave II on our institutions of higher learning. The impact of these new students will require new facilities, more faculty, more bonds etc. What if that tsunami came and went? In fact, the impact of that tsunami of students was to have hit us the past two years. Did we survive? Where did these students go?

Judging by the current enrollment increase of on-line students across the United States, it appears that the e-learning programs at our colleges absorbed these students. Some will argue that enrollment increases in e-learning were a result of the energy crisis. This is true in part, but the wave of interest in

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## Governor's Budget Includes Funding for 39 Community College Projects

Through all the budget delays and budget reduction activities this year, 39 community college projects were approved for \$443,562,000 in the 2008 Budget Act. These projects are funded with residual funds from previously approved bonds in 1988, 1992, 2004 and 2006.

The absence of an education bond on the November 2008 ballot will cause the funding of state funded projects to be severely constricted over the next two budget cycles. A bond in 2010 would be the next opportunity to provide funding to resume the recent pace of construction and modernization on community college campuses.

Under the provisions of the State Constitution, the Legislature cannot submit a bond to the electorate in an odd numbered year, even if there is a special election. The only avenue for a 2009 statewide bond would be through the initiative process.

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**Governor's 2008-09 Budget**

The current fiscal crisis that the nation is experiencing in the credit markets will likely have at least a temporary impact on the ability

of the state and local districts to seek funding in the credit markets through bond sales. However, recent efforts by the state to sell short-term notes have been successful.

Table 1 shows the community college construction projects that are included in the 2008 Budget Act. ●

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**Table 1. Community College Construction Projects in 2008 Budget Act**

DISTRICT/COLLEGE	PROJECT	PHASE	CATEGORY	AMOUNT	SOURCE
Antelope Valley, Antelope Valley	Health and Science Building	C	B	34,974,000	2006 Bonds
Barstow, Barstow	Wellness Center	CE	D1	9,722,000	2006 Bonds
Cerritos, Cerritos College	Seismic Retrofit Gym	C	A3	9,678,000	2004 Bonds
Chaffey, Ralph M. Lewis Fontana Center	Fontana Center Phase III - Academic Building	CE	B	9,091,000	2006 Bonds
Coast, Orange Coast	Consumer and Science Lab Building	CE	B	15,620,000	2006 Bonds
El Camino, El Camino	Social Science Remodel for Efficiency	CE	C	5,257,000	2006 Bonds
El Camino, El Camino College, Compton Center	Infrastructure Replacement, Phase I	PW		1,700,000	2006 Bonds
Los Angeles, Los Angeles City College	Jefferson Hall Modernization	CE	C	3,680,000	1988 Bonds
Los Angeles, Los Angeles Harbor College	Library/Learning Resource Center	E	C	302,000	1992 Bonds
Los Angeles, Los Angeles Harbor College	Library/Learning Resource Center	C	C	12,766,000	2006 Bonds
Los Angeles, Los Angeles Trade Tech College	Learning Assistance Center Modernization	CE	B	27,246,000	2006 Bonds
Los Angeles, Los Angeles Valley College	Library/Learning Assistance Center	CE	B	23,515,000	2006 Bonds
Los Rios, American River College	Library Expansion	C	B	3,216,000	2006 Bonds
Los Rios, Sacramento City College	Performing Arts Modernization	C	C	16,036,000	2006 Bonds
Mira Costa, Mira Costa	Campus-wide Fire Line Replacement	PWC	A4	2,628,000	2004 Bonds
Mt. San Antonio, Mt. San Antonio	Administration Building Remodel	CE	F	8,912,000	2006 Bonds
North Orange County, Fullerton	Technology and Engineering Complex	CE	C	34,255,000	2006 Bonds
Ohlone, Ohlone	Fire Suppression	PWC	A4	5,741,000	2004 Bonds
Palo Verde, Needles Center	Needles Center Equipment	E	C	1,661,000	2006 Bonds
Redwoods, College of the Redwoods	Student Services/Administration & Performing Arts Bldg	C	A1	15,027,000	2006 Bonds
Redwoods, College of the Redwoods	New Science/Humanities Building Seismic Replacement	PW	A3	2,258,000	2006 Bonds
Riverside, Riverside Community	Nursing/Science Building	CE	B	58,008,000	2006 Bonds
Riverside, Riverside Community	Wheelock Gymnasium, Seismic Retrofit	PWC	A3	10,156,000	2006 Bonds
San Francisco, City College of San Francisco - Chinatown	Campus Building	E	B	5,007,000	2006 Bonds
San Joaquin Delta, San Joaquin Delta College	Cunningham Math/Science Replacement	E	B	804,000	1992 Bonds
San Joaquin Delta, San Joaquin Delta College	Cunningham Math/Science Replacement	C	B	26,493,000	2006 Bonds
San Jose-Evergreen, Evergreen College	Arts Complex	E		1,848,000	2004 Bonds
San Luis Obispo Co., North County Center	Learning Resource Center	CE	B	22,187,000	2006 Bonds
Santa Clarita, College of the Canyons	Library Addition	CE	B	14,059,000	2006 Bonds
Santa Monica, Santa Monica	Student Services & Administration Building	CE	E	15,935,000	2006 Bonds
Sequoias, College of the Sequoias	PE & Disabled Program Center	CE	D1	13,946,000	2006 Bonds
Sequoias, Tulare Center	Phase I Site Development & Facilities	W	B	2,526,000	2006 Bonds
Sierra Joint, Sierra	Child Development Center	CE	D1	7,821,000	2006 Bonds
Siskiyou, College of the Siskiyou	Science Complex Modernization	PW	A4	1,140,000	2004 Bonds
Sonoma County, Santa Rosa JC - Public Safety Training Ctr	Public Safety Training Ctr. Adv. Lab & Office Complex	CE	B	5,748,000	2006 Bonds
South Orange Co, Irvine Valley	Life Sciences Bldg	PW	B	1,266,000	1988 Bonds
South Orange County, Irvine Valley College	Business Tech and Innovation Center	E		2,721,000	2004 Bonds
West Hills, West Hills College, Coalinga	Agricultural Science Facility	CE	D1	9,405,000	2006 Bonds
West Valley-Mission, District-wide	Fire Alarm System	PW	A4	1,207,000	2004 Bonds

## 15th Annual Conference In New Venue

The 15th Annual CCFC Conference will be held on November 5 and 6, 2008 in our new downtown Sacramento venue at the Sheraton Grand Hotel and the Sacramento Convention Center.

In addition to the new venue, the Conference will be addressed by the incoming Chancellor of the California Community Colleges, the Honorable Jack Scott, who will become Chancellor in January 2009. Also, we will feature an

economic presentation by noted economist Nancy Sidhu, currently with the Los Angeles Economic Development Corporation and formerly an economist for Bank of America. In light of the currently difficult economic circumstances, we expect this to be a timely event.

Assistant Vice-Chancellor Fred Harris will be making his regular community college update and State Architect David Thorman

will give us his update on the State Architect's Office. In addition, there will be a presentation regarding the carbon reduction legislation (AB 32 of 2007) as it pertains to community colleges.

We have also scheduled 24 workshops on specialized facility issues.

The Conference will begin on the evening of November 4th with an early bird reception at the Sheraton Grand Hotel. ●

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### Ten Community College Districts Seek November Bond Approval

There will be at least ten bond elections in November 2008 in community college districts. Four of the ten elections will be in school facility improvement districts (SFIDs). Some districts that have found difficulty in passing district wide bond authorizations have conducted successful elections using the SFID mechanism.

An SFID can be structured as part of an entire district, thus focusing on the facility needs in a particular area rather than the entire district. Many K-12 districts have been successful using this mechanism, although it is not always successful. Four community college districts have successfully used the SFID mechanism, with all of the elections being successful.

In November two districts (Sequoias and West Hills) will hold two separate SFID elec-

tions in each district. Both districts have previously had successful SFID elections.

K-12 districts will also be active in November with more than 70 bond elections totaling \$18+ billion.

College District	Bond Amount
Los Angeles	\$3,500
Los Rios	\$475
Mt. San Antonio	\$353
Santa Monica	\$295
Sequoias-Tulare SFID	\$60
Sequoias-Visalia SFID	\$28
Southwestern	\$389
Victor Valley	\$297.5
West Hills-Coalinga SFID	\$11.8
West Hills-Lemoore SFID	\$31
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	\$5,440.3

In one of the worst national and state economic circumstances since the Great Depression, we wish for success in all of these efforts. ●

### Odds for a 2010 Bond Election Improving

The economic condition of the state during the 2008 budget deliberations were blamed for the failure to enact a K-University education bond for the November 4, 2008 General Election. However, an important component of the consideration was the fact that K-12 still had new construction funds left over from the 2006 bond (Proposition 55).

That is not likely to be the case in 2010. At the current rate of consumption of new construction funds it is likely that the K-12 new construction funds will be depleted before mid-2009. The K-12 funding pot has many sub-categories. Surplus funds in some categories can be transferred to others if there is insufficient demand for the original allocation. There appear to be some transferable surpluses, but even if all of them are used, the new

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# Chancellor's Offices Revises Project Priority for Future Projects in Absence of a 2008 Education Bond

4 Assistant Vice-Chancellor Fred Harris has conveyed the following memo to community college business officers regarding the near and longer term status of potentially state funded community college capital outlay projects due to the failure of the Legislature to enact a 2008 bond.

**TO:** Chief Business Officers, Facilities Planners, Other Interested Parties

**FROM:** Frederick E. Harris, Assistant Vice-Chancellor  
College Finance and Facilities Planning

**SUBJECT:** Impact of no State Education Bond in 2008.

*Hopefully, it comes as no surprise that a statewide education bond for 2008 will not be on the ballot in November. As a result, the Legislature also removed from the 2008-09 Budget any projects that relied upon the passage of a November 2008 bond. This left the system with a 2008-09 budget that included only eight new start projects funded with existing bond funds, including seven A category projects and one category B project. A copy of the final 2008-09 Spending Plan is attached. [See CCFC website for attachments].*

*These events also impacted the 2009-10 Capital Outlay Spending Plan because it too relied heavily upon the passage of the November 2008 bond. The 2009-10 spending plan was therefore revised and reduced to include only those projects that could be funded with existing bond funds. To accomplish this, the "unfunded" 2008-09 FPPs were combined with the 2009-10 FPPs to compete for existing bond funds in the 2009-10 budget. Project calendars for the 2008-09 projects were revised and costs updated to the appropriate CCCI.*

*This resulted in a revised 2009-10 spending plan that included twenty-nine projects at approximately \$224 million in project costs. The plan includes 10 continuing projects at \$179 million and 19 new start projects at \$45 million. Local funding contributes another \$47 million to the state funded projects. Please find attached the revised 2009-10 Spending Plan.*

## **2008-09 and 2009-10 FPPs**

*The 2008-09 and 2009-10 projects that did not make the cut for the revised 2009-10 spending plan were then rolled forward into the 2010-11 project pool to compete for state funds.*

*Districts may revise project proposals for changes in scope and costs but must be prepared to act quickly. The new FPPs should include revised space and cost information, as well as schematics if required. Please note that scope changes will only be accepted within reason, i.e. the revised project should be similar to the original project concept (no Child Development projects turning into Field Sports, etc.). The revised FPPs must be submitted to the System Office no later than September 30, 2008.*

*If there are no changes to project scopes, the project calendar and costs will be updated to CCCI 5065 and EPI 2894 by your district's FPU Specialist.*

*Priority points will be recalculated based on the 2010-11 5-year capital outlay plans.*

*Districts may make changes to the priorities shown in the 5-Year Capital Outlay plan due to the changes in 2008-09 and 2009-10 project proposals.*



*Energy Efficiency Incentives (applies to 2008-09, 2009-10, and 2010-11 FPPs that will compete for funding in 2010-11) This is new and may not have been included in your original submittal. We will assume that you want to take advantage of it, and therefore we will add the 2% for new construction and 3% for modernization projects energy incentive for building costs only (i.e. line 4e and/or 4f on the JCAF32) as a placeholder. Please find enclosed the Board of Governor's Energy and Sustainability Policy adopted in January 2008 for more information on these incentives. We will also calculate the energy incentive at CCCI 5065 and inflate it to midpoint of construction. The energy incentive amount will be funded entirely by the state and will not be included in the points calculation for local contribution. If your project is recommended for Scope Approval, we will work with you to update the necessary sections of the FPP. If you indicate to us that you choose not to pursue the energy incentive AND your project is recommended for Scope Approval, the 2-3% energy incentive funds will subsequently be removed from the project budget at that time.*

### 2010-11 Proposals

*Changes to project scope will not be allowed. Changes in project costs will be limited to adjustments for CCCI increases, energy efficiency incentives and inflation to midpoint of construction.*

### Design-Build

*Only those districts that have successfully completed a locally funded Design-Build project are eligible to use the Design-Build delivery method on a state funded project. We will contact eligible districts if/when their project makes the Scope Approval list to determine if there is a desire to pursue the Design Build delivery method in 2010-11. ●*

*Mr. Harris will be a general session speaker at the 15th Annual CCFC Conference on November 5, 2008. The foregoing information will likely be somewhat revised and clarified at that time.*

## SB 588 Moves Community Colleges Closer to Alternative Structural Safety Method

**G**overnor Schwarzenegger signed SB 588 (Runner) which became Chapter 704, Statutes of 2008. This measure will help implement the provision of Proposition 1D, which authorized community college facilities to comply with either the Field Act or the California Building Code.

Since no alternative to the Field Act exists, SB 588 provides for the establishment of such a process by directing the State Architect (DSA) and the Department of General Services (DGS) to develop alternative

standards of construction for community colleges (similar to what is currently available for CSU facilities) for submission to the California Building Standards Commission (CBSC).

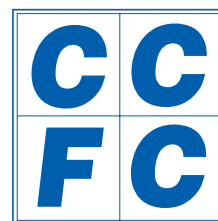
The bill directs DGS and DSA to undertake activities for approval by CBSC, so the alternative process will not be available until those actions are completed. Follow-up provisions are included to ascertain the efficacy of the new process and whether districts save time and/or money using the new process. ●

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### Odds for a 2010 Bond Election Improving

construction category will still be depleted in 2009, albeit a few months later in the year.

In the shadow of the current fiscal crisis facing the state, the nation and the world, predicting a successful bond 18 to 24 months in advance would be the act of an incurable optimist. However, one of the factors working against a 2008 bond should not be a factor during deliberations for a 2010 bond. ●



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**President's Message**

e-learning has broken on our shores and it is not a tsunami of students marching through our doors. Students are entering through our on-line portals.

What impact does this have on our current facilities planning and assumptions at the state level? There is very little discussion about the changing assumptions at the state policy level. There is a great deal of discussion at the college level about the changing habits of how students are choosing to learn. At the federal level, in the new higher education act there

was recognition of the growth of e-learning by requiring colleges to verify the identity of students taking on-line courses.

At the community college level, we have chosen to talk about the sustainability of our buildings that are used less than 50% of the time. In addition, we are still qualifying for new space based upon rules that were written for a different college-going culture. We are qualifying for new buildings that are energy efficient, yet used in the same inefficient way.

The current crisis in our financial markets and state budgets may

provide us with an opportunity to begin an honest dialogue about the unprecedented rise in e-learning across the nation and in California and the effect it is having on our current and future facility needs.

CCCF will be engaged in this discussion with policy makers and the chancellor office staff as the new year begins.

In the meantime, stay engaged with the discussion of e-learning at your campus, because it may very well be the way in which we achieve new enrollment in the future. ●

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RETURN SERVICE REQUESTED